## Introduced by Senator Polanco (Principal coauthor: Assembly Member Baca) (Coauthor: Senator Lee)

September 13, 1997

Senate Constitutional Amendment No. 21—A resolution to propose to the people of the State of California an amendment to the Constitution of the State, by amending Section 19 of Article IV thereof, and by adding Article XXII thereto, relating to gaming.

## LEGISLATIVE COUNSEL'S DIGEST

SCA 21, as amended, Polanco. Indian gaming: Casinos Tribal-State Compact.

The California Constitution provides with that, the exception of the California State Lottery, the Legislature has no power to authorize lotteries and shall prohibit the sale of lottery tickets in the state. The California Constitution also specifies that the Legislature has no power to authorize, and shall prohibit, casinos of the type currently operating in Jersey. In addition, Nevada New the California Constitution permits the Legislature, by statute, to authorize cities and counties to provide for bingo games, but only for charitable purposes.

This measure would provide, notwithstanding those provisions, that the Legislature may authorize the establishment, operation, and regulation of casinos on Indian

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lands located within the state that are under the jurisdiction of a federally recognized Indian tribe.

This measure would authorize the establishment and operation of casinos on Indian lands located within the state that are under the jurisdiction of a federally recognized Indian tribe, by exempting certain gaming activities from these constitutional restrictions pursuant to the terms of a gaming compact. This gaming compact would apply to any tribe that submits a resolution joining in its terms, as specified, and would expressly exempt the tribe and the tribe's facilities from any provision in state law prohibiting gaming activities or facilities, or prohibiting the sale, manufacture, storage, possession, transportation, or repair of gaming devices.

The measure would vest the Governor with authority to execute gaming compacts, and to negotiate and execute amendments to gaming compacts. Upon receipt of a tribal resolution proposing agreement to the compact as set forth in the measure, the Governor would have 15 days to sign and return the executed agreement. The measure would prohibit the imposition of conditions upon any tribe for obtaining the Governor's approval. If the Governor fails to execute and return the document within the specified period, the compact would nonetheless be deemed to have been lawfully executed by the state and would be required to be forwarded to the Secretary of the Interior for approval, subject to a reduction in trust fund benefits to the state and local governments, as specified.

The terms of the compact would expressly preempt any provision of state law affecting the authority of the state and the Governor to execute gaming compacts or prohibiting any activity allowed by its terms. The measure would declare its intent to effectuate the requirements of a federal statute, the Indian Gaming Regulation Act (IGRA), declaring the terms of IGRA to be controlling, except that any subsequent changes to IGRA that diminish the rights of tribes pursuant to the compact may not be given retroactive effect except to the extent validly mandated without regard to the consent of the parties to the compact.

The terms of a gaming compact, as authorized by this measure, would declare the purposes of the agreement,

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define terms, and authorize class III gaming as specified, including slot machines, blackjack, lottery games, and off-track betting. The compact would authorize tribes to establish and expand gaming facilities subject to either the tribe's own building and safety code or, at the tribe's discretion, the building and safety code of any county in which the site is located or the California Uniform Building Codes, whichever is least stringent. The measure would specify that no county would have jurisdiction to enforce building and safety code regulations at the gaming site.

The compact would provide for the creation of trusts, funded by gaming proceeds as specified, for the benefit of nongaming tribes, statewide emergency medical services, and local government programs. The obligation to fund these trusts would automatically terminate in the event any other person or entity, including the State Lottery, is subsequently allowed under state law to lawfully operate class III gaming devices, as defined. The compact would require that all gaming activities be conducted pursuant to a gaming ordinance adopted by the tribe and approved in accordance with specified federal law, and would require that all gaming operation and facilities remain under the sole ownership of the tribe.

The measure would provide for the licensure by the tribal gaming agency of specified persons associated with gaming operations or facilities, including procedures for the approval, denial, renewal, or revocation of temporary, permanent, and conditional licenses. These procedures would include review by the state gaming agency. The compact would also provide for annual inspection and licensure of gaming facilities, background investigations of licensees, and licensing of employees, suppliers, and persons supplying financing. The compact would require the licensee to comply with specified public health, safety, and liability standards.

Under the compact, the tribal gaming agency would have the authority to enforce gaming regulations and ordinances on tribal lands, and to investigate and sanction violations.

The measure would require that the compact provide the state gaming agency with the right to inspect class III gaming facilities and records, as specified. The state gaming agency SCA 21 —4—

would be authorized to object to the granting of a temporary license, conduct its own background investigation, request the revocation or suspension of a tribal gaming license, or refuse to issue a certification of nonobjection, as specified.

In the event of a dispute occurring pursuant to these latter procedures, the compact would provide for dispute resolution procedures, including binding arbitration, and would require a limited waiver of sovereign immunity on the part of both the state and the tribe in the event of litigation.

The measure would provide that the terms of the compact may be amended only as the result of mutual agreement of the parties, by operation of law, or pursuant to the measure. The measure would provide that no further legislative or voter approval would be required to effectuate those changes. The measure would declare that, in the event that any of its provisions are found invalid, the provisions are severable and the rest of the measure is to remain in effect.

Vote:  $\frac{2}{3}$ . Appropriation: no. Fiscal committee: no yes. State-mandated local program: no.

- 1 Resolved by the Senate, the Assembly concurring, That
- 2 the Legislature of the State of California at its 1997–98
- 3 Regular Session commencing on the second day of
- 4 December 1996, two-thirds of the membership of each
- 5 house concurring, hereby proposes to the people of the
- 6 State of California that the Constitution of the State be
- 7 amended by amending Section 19 of Article IV thereof,
- 8 to read: amended as follows:
- 9 First—That Section 19 of Article IV thereof is amended 10 to read:
- 11 SEC. 19. (a) The Legislature has no power to 12 authorize lotteries and shall prohibit the sale of lottery 13 tickets in the State.
- 14 (b) The Legislature may provide for the regulation of 15 horse races and horse race meetings and wagering on the 16 results.
- 17 (c) Notwithstanding subdivision (a), the Legislature
- 18 by statute may authorize cities and counties to provide for
- 19 bingo games, but only for charitable purposes.

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- (d) Notwithstanding subdivision there is (a), authorized the establishment of a California State Lottery.
- (e) The Legislature has no power to authorize, and shall prohibit, casinos of the type currently operating in Nevada and New Jersey.
- (f) (1) Notwithstanding subdivisions (a) and (e), the Legislature may authorize the establishment, operation, and regulation of casinos on Indian lands located within 10 this State that are under the jurisdiction of a federally recognized Indian tribe.
- (f) Subdivisions (a) and (e) shall not apply to gaming activities on Indian lands which are conducted in 14 accordance with the Tribal Government Gaming Act of 1998 (this subdivision and Article XXII), or to any facility 16 in which such gaming occurs. Such gaming and facilities are permitted hereby and shall not be deemed to be in 18 conflict with the State's policy of restricting the expansion 19 of gaming within the State. All provisions of the Tribal 20 Government Gaming Act of 1998, including the Gaming 21 Compact set forth in Article XXII, shall be deemed to be 22 consistent and in compliance with the Constitution and 23 authorized hereunder. No statute may limit, condition, or 24 restrict, or be deemed to limit, condition, or restrict, the 25 authority of the Governor to execute the compact specified in Article XXII, or any amendments to that compact, of which execution is hereby authorized. 28 Section 10 of Article XXII shall apply to the initial execution of the compact. However, the Governor has authority to negotiate any amendment to compact and to execute that amendment on behalf of the State.

Second—That Article XXII is added thereto, to read:

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## ARTICLE XXII

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TRIBAL GOVERNMENT GAMING ACT OF 1998

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1 SECTION 1. This article, together with subdivision (f) of Section 19 of Article IV, shall be known and may be cited as the Tribal Government Gaming Act of 1998.

SEC. 2. The people of the State of California declare 5 that the purpose of this Act is to support and preserve the right of federally recognized Indian tribal governments within California to continue to provide tribal economic development through the conduct of regulated gaming on Indian lands, which has been the primary source of 10 jobs and relief from welfare on California Indian reservations for many years, and to resolve uncertainties regarding the legal status of such gaming.

SEC. 3. The people acknowledge that Indian tribal 14 governments within California have substantial governmental responsibilities for and authority over their 16 reservation lands and members, but have suffered, and continue to suffer, from insufficient resources with which infrastructures 18 reservation and governmental services. Tribes in California historically endured high rates of unemployment inadequate educational, housing, elderly care, and health care opportunities. Regulated tribal government gaming on California Indian lands can meet many of those needs while preserving, due to the geographic confinement to Indian lands of the gaming authorized herein, the State's overall public policy to limit the expansion of gambling.

SEC. 4. The people of the State also find that because 28 the people have enacted this Act, its provisions and the tribal-state compact under theIndian Regulatory Act (18 U.S.C. 1166 et seq. and 25 U.S.C. 2701 et seq., all amendments and successors thereto, and all "IGRA" regulations promulgated thereunder; herein) set forth therein expresses the State's public policy on 34 gaming on Indian lands, and is intended to reflect, among other considerations, the factors the State would have 36 considered in negotiating separate tribal-state compacts under IGRA with individual tribes.

SEC. 5. The definitions set forth in Section 2 of the 38

Gaming Compact shall apply to this Act.

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SEC. 6. The Gaming Compact set forth in this Act is enacted into law and is entered into by the State with each tribe that adopts a resolution joining in its terms in accordance with applicable tribal and federal law.

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5 SEC. 7. Any Gaming Compact entered into pursuant 6 to this Act is intended to meet the requirements of IGRA or any successor statute, as enacted on the date such Gaming Compact becomes effective. Subsequent changes to IGRA which diminish the rights of the State or 10 the Indian tribe which is a party thereto shall not be applied retroactively to the Gaming Compact, except to the extent that federal law validly mandates such 12 13 diminishment without the State's or the tribe's respective 14 consent.

SEC. 8. Gaming activities conducted on Indian lands 15 16 which are authorized under a Gaming Compact, and any facilities in which they are conducted, are permitted in 18 California and are deemed to be lawful and in accordance State's public policy on gambling. 19 with the 20 prohibitions in State law regarding such gaming activities or facilities shall not be applicable. Any provisions of State 22 which prohibit the sale, manufacture, storing, 23 possession, transportation, or repair of gaming devices 24 shall not be applicable to tribal gaming terminals solely 25 intended for use by a tribe which is a party to a Gaming 26 Compact, provided, as to shipment of such devices, 27 notification is given to the State gaming agency prior to 28 any transportation of such devices on State roads or 29 highways, which notice shall include the date of intended 30 shipment, the sender, the recipient, and the reason for shipment. Said notice shall provide serial and model manufacturer name and address for each 32 numbers. 33 device to be shipped.

34 SEC. 9. Except as expressly provided for in this Act, 35 no provision of State law shall apply to the authority of the 36 State and the Governor to execute Gaming Compacts 37 hereunder, or to prohibit any activity set forth in said 38 Gaming Compact.

39 SEC. 10. (a) Any federally recognized tribe with 40 Indian lands (as defined in IGRA) in California on which

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1 gaming may be conducted under IGRA may engage in
 2 the gaming authorized in a Gaming Compact on such
   lands by providing written notice to the Governor as
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   follows:
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        "To the Governor of the State of California:
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        "The [name of tribe] ("Tribe") is a federally
 9 recognized tribe with Indian lands as defined in 25 U.S.C.
10 2703 over which it has jurisdiction, which lie within the
11 boundaries of the State of California, and on which it
   intends class III gaming to be conducted.
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        "The Tribe hereby requests that the
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                                                  State of
15 California enter into a Gaming Compact with the Tribe
16 with respect to such gaming in accordance with the
17 Indian Gaming Regulatory Act, 25 U.S.C. Section 2701 et
18 seg., and the Tribal Government Gaming Act of 1998
19 (subdivision (f) of Section 19 of Article IV of, and Article
20 XXII of, the California Constitution).
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        [If applicable.] "The Tribe presently is a party to a
23 tribal-state compact with California regarding off-track
   wagering. The Tribe has elected to [continue under its
25 terms/substitute its terms for those in Section 4.4 of the
   Gaming Compact, as provided therein].
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        "The Tribe has adopted a resolution, a true copy of
   which is attached, authorizing this request and agreeing
   that such gaming shall be conducted in accordance with
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    the Gaming Compact.
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        "Executed
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                      on
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1 "THE [ ] TRIBE 2 3 By: \_\_\_\_ 4 Authorized Tribal Representative"

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- (b) Upon receipt of the above notice and resolution the Governor shall have 15 days in which to sign and return the Gaming Compact to the Tribe.
- (c) Notwithstanding any other provision of State law, 10 no conditions other than the adoption and receipt of the Tribal resolution and notice referred to in subdivision (a) shall be imposed on any tribe for obtaining such signature and return from the Governor.
- (d) Upon signature by the Tribe and the Governor, 15 the Gaming Compact shall be transmitted to the Secretary of the Interior for approval in accordance with the IGRA. The Gaming Compact shall become effective as provided in IGRA.
- (e) In the event the federal process for approval of 20 tribal-state gaming compacts is changed in any way which would require a change in the foregoing procedure set 22 forth in this section and Section 11 in order for the 23 Gaming Compact to become effective, this article shall be deemed amended to conform to and incorporate such change.
- SEC. 11. In the event the Governor does not sign and 27 return the Gaming Compact within the 15-day period specified in subdivision (b) of Section 10, the Gaming 29 Compact shall be deemed to have been executed by the 30 State on the 16th day following receipt of the notice and resolution from the Tribe as provided in Section 10, and 32 may thereafter be forwarded by the Tribe to the Secretary of the Interior as a tribal-state compact under 34 IGRA which has been duly and lawfully executed by and 35 on behalf of the State under State law. Upon the 36 Secretary's approval and any other conditions which must be met under federal law, the Gaming Compact 38 shall be effective in accordance with its terms for all intents and purposes, provided that if the Gaming 40 Compact was not signed and returned by the Governor

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within the 15-day period, each of the percentages stated
   in Section 5 of the Gaming Compact, except for the
   percentage relating to contributions to the Non-gaming
   Tribal Assistance Fund, shall be reduced by 1 percent.
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      SEC. 12. The following shall be the Gaming Compact
  between the State and a requesting Tribe hereunder:
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                     "GAMING COMPACT
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                          Between the
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                      [NAME OF TRIBE].
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                A federally recognized Indian tribe,
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                           and the
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                   STATE OF CALIFORNIA"
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        THIS GAMING COMPACT is entered into on a
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   government-to-government basis by and between the [ ]
                                   "Tribe"),
23 INDIAN
                       (hereafter
                                                  federally
              TRIBE
24 recognized sovereign Indian tribe, and the STATE OF
25 CALIFORNIA (hereafter "State"), a sovereign State of
26 the United States, pursuant to the Indian Gaming
27 Regulatory Act of 1988, P.L. 100-497, codified at 18 U.S.C.
28 1166 et seq. and 25 U.S.C. 2701 et seq. (hereafter "IGRA")
29 and any successor statute or amendments, and the Tribal
30 Government Gaming Act of 1998 (subdivision (f) of
31 Section 19 of Article IV of, and Article XXII of, the
32 California Constitution).
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        Section 1.0. PURPOSES AND OBJECTIVES.
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   terms of this Gaming Compact are designed to:
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        (a) Evidence the good will and cooperation of the
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   Tribe and State in fostering a mutually respectful
    government-to-government relationship that will
40 the mutual interests of the parties;
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1 2 (b) Develop and implement a means of regulating class III gaming on the Tribe's Indian Lands to ensure its fair and honest operation in accordance with IGRA, and through such regulated class III gaming enable the Tribe develop self-sufficiency, promote tribal economic 6 development, and generate jobs and revenues to support 8 a strong tribal government and tribal governmental 9 services; 10 11 (c) Minimize the possibility of corruption or illegal practices in conjunction with such gaming, through the 12 13 licensing and control of persons and entities employed in, 14 or providing goods and services to, the Tribe's gaming 15 operation and protecting against thepresence 16 participation of persons whose criminal backgrounds, 17 reputations, associations make character orgaming industry. 18 unsuitable for participation in the 19 thereby maintaining the high level of integrity 20 government which **Californians** gaming to21 accustomed. 22 { 23 Sec. 2.0. DEFINITIONS 24 25 Sec. 2.1. "Act" Government means theTribal Gaming Act of 1998 (subdivision (f) of Section 19 of Article IV of, and Article XXII of, the California 28 Constitution). 29 30 Sec. 2.2. "Applicant" means an individual or entity 31 that applies for a tribal license or State certification. 32 33 Sec. 2.3. "Class III Gaming" means the forms of class III gaming defined as such in 25 U.S.C. 2703(8) and by 34 35 regulations of the National Indian Gaming Commission. 36 37 Sec. 2.4. "Gaming activities" means the class III activities authorized 38 gaming under this Gaming 39 Compact. 40 {

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Sec. 2.5. "Gaming Compact" means this compact.

Sec. 2.6. "Gaming device" means any electronic, electromechanical, electrical, or video device that, for consideration, permits: individual play with or against such device or the participation in any electronic, electromechanical, electrical, or video system to which such device is connected; the playing of games thereon or therewith, including, but not limited to, the playing of 10 facsimiles of games of chance or skill; the possible delivery 11 to or entitlement by the player to a prize or something of 12 value other than the consideration provided as a result of 13 the application of chance; and a method for viewing the 14 outcome, prize won, and other information regarding the playing of games thereon or therewith.

Sec. 2.7. "Gaming employee" means any person who 18 operates, maintains, repairs, assists in, or is in any way responsible for supervising gaming activities or persons who conduct, operate, account for, or supervise any gaming activity, is in a category under federal, state or tribal gaming law requiring licensing, or is a person whose employment duties require or authorize access to areas of the gaming facility which are not open to the public.

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Sec. 2.8. "Gaming facility" means any building or room in which class III gaming activities or gaming operations occur, or in which records or funds derived gaming activities suchare maintained 30 excluding offsite facilities primarily dedicated to storage of such records, and financial institutions), and all rooms, 32 buildings and areas, including parking lots, walkways and means of ingress and egress associated therewith, 34 provided nothing herein shall prevent the conduct of 35 class II gaming (as defined under IGRA) therein.

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Sec. 2.9. "Gaming operation" means the business enterprise which offers and operates gaming activities.

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Sec. 2.10. "Gaming ordinance" means a Tribal ordinance or resolution duly authorizing the conduct of gaming activities on the Tribe's Indian lands and approved under IGRA.

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Sec. 2.11. "Gaming resources" means any goods or services used in connection with gaming activities, including, but not limited to, equipment, furniture, gambling devices and ancillary equipment, implements 10 of gaming activities such as playing cards and dice, 11 furniture designed primarily for gaming 12 maintenance or security equipment and services, gaming 13 consulting services, and the like. The term "gaming 14 resources" shall not include professional accounting and 15 legal services.

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Sec. 2.12. "Gaming resource supplier" means any 18 manufacturer, distributor, supplier, vendor, lessor other purveyor of gaming resources to the gaming 20 operation or gaming facility, provided the Tribal gaming 21 agency may exclude any such purveyor if the subject 22 equipment or furniture is not specifically designed for, 23 and is distributed generally for use other than, in 24 connection with gaming activities.

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2.13. "IGRA" means the Indian Sec. 27 Regulatory Act, P.L. 100-497, 18 U.S.C. 1166 et seq. and 25 28 U.S.C. 2701 et seq., all amendments and successors thereto, and all regulations promulgated thereunder.

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{ Sec. 2.14. "Management contractor" means 32 person with whom the Tribe has contracted for the 33 management of any gaming activity or gaming facility, 34 including, but not limited to, any person who would be 35 regarded as a management contractor under IGRA.

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Sec. 2.15. "Net Win" means the wagering revenue 38 from gaming activities retained by the tribe after prizes 39 or winnings have been paid to players or to pools **SCA 21 — 14 —** 

dedicated to the payment of such prizes and winnings, and prior to the payment of operating or other expenses. 3 4 Sec. 2.16. "State" means the State of California. 5 Sec. 2.17. "State gaming agency" means the person, 6 agency, board, commission, or official, which the State duly authorizes to fulfill the functions assigned to it under 9 this Gaming Compact. As of the date of the passage of this 10 article, this agency is the entity or entities authorized to 11 investigate, approve, and regulate gaming 12 pursuant to the Gambling Control Act (Chapter 5 13 (commencing with Section 19800) of Division 8 of the 14 Business and Professions Code) or its successors. In the 15 event no agency is authorized to conduct this function, 16 the State shall designate such an agency by statute. If the 17 State fails designate an agency authorized to to 18 investigate, approve, and regulate gaming licenses, sole authority of such approval will rest with the Tribal 20 gaming agency, as defined. 21 22 Sec. 2.18. "Tribal gaming agency" means the person, 23 agency, committee, commission, board, or designated under Tribal law, including, but not limited 25 to, an inter-tribal gaming regulatory agency approved to 26 fulfill such functions by the State and the National Indian 27 Gaming Commission, as primarily responsible 28 carrying out the Tribe's regulatory responsibilities under 29 IGRA, the Tribal gaming ordinance, and this Gaming 30 Compact. No person employed in or in connection with 31 the management, supervision or conduct of any gaming activity may be a member or employee of the Tribal 33 gaming agency. 34 35 Sec. 2.19. "Tribal gaming terminal" means a gaming 36 device that does not dispense coins or currency and is not 37 activated by a handle.

Sec. 2.20. "Tribe" means the [ ] Tribe of Indians, a 40 federally recognized Indian tribe.

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1 2 Sec. 3.0. CLASS III GAMING AUTHORIZED AND PERMITTED. Tribe is hereby authorized and permitted to engage in the gaming activities expressly referred to 5 herein. 6 { Sec. 4.0. SCOPE OF CLASS III GAMING. The Tribe is hereby authorized and permitted to offer the following gaming activities, to the extent they constitute class III gaming activities under IGRA: 10 11 Sec. 4.1. The operation of Tribal gaming terminals, 12 13 provided such devices meet technical standards adopted pursuant to Section 8.1.15 of this Gaming Compact. 15 16 Sec. 4.2. The playing of the card game of blackjack 17 or 21, provided prizes for each winning hand or any 18 tournament or contest associated therewith are awarded solely from one or more segregated pools of funds which 20 have been collected from player wagers, are irrevocably 21 dedicated to the award of prizes in such games or in other 22 lottery games, and in which the house neither has nor can 23 acquire any interest. Nothing herein shall prohibit the 24 tribe from setting and collecting a fee from the players of 25 such games on a per hand, per wager, or time-period 26 basis, or from providing initial seeding of player pools in the form of loans or promotional expenses, provided such 28 seeding is not used to pay prizes previously won. 29 30 Sec. 4.3. Any lottery game, including, but not limited to, drawings, raffles, match games, instant lottery ticket games, and keno (with a lottery prize system). 32 33 34 Sec. 4.4. Off-track betting on horse races, if offered 35 in accordance with the terms and conditions of the 36 tribal-state compact between the State and the Sycuan 37 Band of Mission Indians which existed on March 31, 1997, 38 but adjusted for northern California racing if required by the geographic location of the Tribe, and which compact

40 is hereby incorporated by reference, provided that if the

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Tribe and the State have already entered into a compact governing off-track wagering, such compact at Tribe's option shall continue in full force and effect as the off-track wagering provisions intended by this section. 5 Tribe shall notify State of its election at the time the 6 notice under Section 10(a) of the Act is given, and provided further that if the State lacks jurisdiction under 8 federal law to collect a license fee or other charge on 9 wagers placed at a tribal facility, which fee or charge 10 would ordinarily be collected on wagers at nontribal 11 facilities, an amount equal to such fee or charge shall be 12 deducted from off-track wagers made at the Tribe's 13 facility and distributed to the Tribe. 14

Sec. 4.5. Authorized Gaming Facilities. The Tribe 16 may establish gaming facilities in which gaming activities under this Gaming Compact may be conducted. 18 provided such facilities are located on Indian lands within 19 California upon which gaming may be conducted under 20 IGRA. All facilities, or additions to existing facilities, 21 constructed after the effective date of this Gaming 22 Compact shall meet (a) the building and safety codes of 23 the Tribe, but if there are none, or to the extent they are 24 less stringent than those of options (b) or (c) which 25 follow, and at the Tribe's election, either (b) the Building 26 and Safety Codes of any county within the boundaries of which the site of the facility is located, or (c) the 28 then-applicable California Uniform Building Codes, as incorporated by reference or specified by statute, fire, 30 including all uniform plumbing, electrical, mechanical and related codes, then in effect, provided nothing herein shall be deemed to confer jurisdiction to said county with respect to any reference to its codes. 34 Tribe shall assure that all facilities constructed prior to the effective date of this Gaming Compact in which gaming 36 activities authorized hereunder are conducted shall be safe for the use and occupancy intended, through the inspection and correction process set forth in Section 6.4.2 of this Gaming Compact.

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5.0. TRIBAL, STATE AND LOCAL TRUST

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2 *FUNDS*. 3 Sec. 5.1. Conditional Obligation to Contribute to 4 Trust Funds. The parties acknowledge that the gaming devices authorized under this Gaming Compact are expected to occupy a unique place in the California gaming environment, which is important in assisting the governments 9 other tribal develop 10 economic potential and other goals intended by the Act. In consideration for that unique position, the Tribe agrees 12 to make contributions to the trust funds described in 13 Sections 5.2, 5.3, and 5.4, so long as tribes that have 14 entered into Gaming Compacts are not deprived of that 15 unique opportunity by the legal offering of gaming 16 devices by others within the State. Accordingly, in the 17 event any other person or entity, including, but not 18 limited to, the State Lottery, lawfully offers gaming 19 devices for play at any time after the effective date of the 20 Act, any and all obligations to make the contributions in 21 Sections 5.2, 5.3, and 5.4 of this Gaming Compact shall 22 immediately cease and terminate. For the purposes of 23 this section only, no equipment or game which was 24 offered by the California State Lottery or any race track 25 in California between December 1, 1997, and January 2, 26 1998, and is still in use, shall be deemed to cause the 27 cessation and termination of said trust fund contributions. 28 Notwithstanding anything in this Section 5 to the contrary, the Tribe shall have no obligation to make any 30 contribution to any trust fund hereunder so long as it 31 possesses or operates a total of less than 100 Tribal gaming 32 terminals, nor shall any contribution be due on any revenues generated by the first 99 Tribal gaming 34 terminals if more than 99 such terminals are possessed or 35 in operation by the Tribe. 36 37 Sec. 5.2. Nongaming Tribal Assistance Fund.

Sec. 5.2.1. The Tribe shall participate in a trust fu

Sec. 5.2.1. The Tribe shall participate in a trust fund with other Gaming Compact tribes into which it shall

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deposit 2 percent of its net win from Tribal gaming terminals each quarter. Thetrust fund shall distributed on an equitable basis to federally recognized 4 tribes located in California who have not participated in 5 any form of gaming within the 12-month period preceding the anticipated receipt of such trust funds.

Sec. 5.2.2. The trustees shall be three representatives from federally recognized tribes in each federal judicial 10 district in California, elected at a meeting at which all federally recognized tribes in the district have been given 12 at least 15 days' written notice to attend. The State shall assist the trust fund in assuring that adequate notice is 14 given to all tribes who are participants. The trustees from 15 each district shall consist of two representatives of a tribe 16 or tribes in the district who have entered into Gaming 17 Compacts under the Act, and one representative who is 18 from a nongaming tribe. If there are no tribes who fit into 19 one category, the positions shall be filled by the other 20 category of tribes. Gaming tribes shall nominate and elect the gaming tribe representatives, and nongaming tribes shall nominate and elect the nongaming tribe representative.

Sec. 5.2.3. All contributions to the fund shall be combined on a statewide basis and shall be distributed on a quarterly basis statewide in accordance with a fair and equitable formula established by the trustees by majority vote. All monies in the funds shall be distributed for such quarter, reasonable purposes each less costs administering said trust fund, which shall not exceed 5 percent of the monies collected.

33 34 Sec. 5.2.4. The first meeting of the trustees shall take

35 place no later than six months following the effective date 36 of the first Gaming Compact under the Act.

Sec. 5.2.5. Contributions to the fund from the Tribe herein shall be made on the 15th day of the month following the close of the second calendar quarter in **— 19 — SCA 21** 

1 which this Gaming Compact has been in effect, based on the first calendar quarter Tribal gaming terminal total net win, and on the 15th day of the month following the 4 close of each calendar quarter thereafter (on July 15, 5 October 15, January 15, and April 15; hereafter "contribution dates") based on such second preceding calendar quarter net win. For example, if this Gaming 8 Compact becomes effective on October 10, the first contribution will be due on April 15th, based on the total 10 net win from Tribal gaming terminals in the calendar quarter ending December 31. The next contribution date 12 will be July 15, for the quarter ending March 15, and so 13 forth. 14 {

Sec. 5.3. Statewide Emergency Medical Care Trust 16 *Fund*.

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Sec. 5.3.1. The Tribe shall establish a trust fund into which it shall deposit, on a quarterly basis on each contribution date, an amount equal to 3 percent of the net win from Tribal gaming terminals in the Tribe's gaming operation. A board of trustees, consisting of three 23 representatives of Gaming Compact tribes from each 24 federal judicial district, shall be elected in a manner 25 identical to the manner in which the board of trustees is created under Section 5.2 of this Gaming Compact, but without representation by nongaming tribes.

Sec. 5.3.2. Each quarter the board of trustees shall determine, based on a formula established with the approval of the State which takes into account the population, ratio, and needs of persons over 55 years of age in each county, a method for distributing all funds in 34 the trust, except for reasonable administrative expenses 35 not to exceed 5 percent of the funds collected, to be used 36 solely to supplement emergency medical care resources within each county, provided that, without increasing said 3 percent amount, one-half of 1 percent (0.5%) of net win from said amount shall be used to establish or supplement programs within the county which address

**SCA 21 — 20 —** 

compulsive and addictive gambling. One half of said amount (0.25% of net win) shall be included in any 3 reduction which occurs as a result of amendment or 4 renegotiation pursuant to Section 12 of this Gaming 5 Compact.

Sec. 5.3.3. The first contribution into the fund by the Tribe shall be due on the contribution date following the second calendar quarter in which this Gaming Compact 10 is in effect.

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Sec. 5.3.4. The first meeting of the trustees shall take 13 place no later than six months following the effective date 14 of the first Gaming Compact under the Act.

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Sec. 5.4. Local Benefits Grant Fund.

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Sec. 5.4.1. The Tribe shall establish a trust fund into which it shall deposit, on a quarterly basis on each contribution date, an amount equal to 1 percent of the net win from Tribal gaming terminals in Tribe's gaming operation.

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60 Sec. 5.4.2. Within davs after commencing 25 operations under this Gaming Compact, Tribe shall invite discussion, on a government to government basis, with governmental representatives of any city and county 28 within the boundaries of which the Tribe's gaming 29 facilities are located. Such discussions shall address 30 community needs which could be met by grants of funds 31 from the trust, and the procedure and criteria for 32 receiving such funds, which procedure and criteria shall 33 be submitted in writing to, and approved by, a committee 34 comprised of representatives of each of the eligible local 35 community governments and the Tribe. The Tribe shall 36 distribute annually all of such trust funds, less reasonable 37 administrative costs of no more than 5 percent, in 38 accordance with a distribution plan agreed upon by such 39 committee which is fair and equitable. Funds

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distributed in any year despite good faith efforts to do so 2 shall be carried over to the following year. 3 4 Sec. 6.0. REGULATION OF GAMING. 5 Sec. 6.1. Tribal Gaming Ordinance. All gaming 6 activities conducted under this Gaming Compact shall at a minimum comply with a Tribal gaming ordinance duly adopted by the Tribe and approved in accordance with 10 *IGRA*. 11 12 6.2. Tribal Sec. Ownership, Management and 13 Control of Gaming Facility and Gaming Operation. All gaming operations and facilities authorized under this Gaming Compact shall be solely owned by the Tribe. The 16 parties acknowledge that most tribal gaming operations and facilities within the State presently are controlled and 17 18 conducted solely by the tribe, and that a goal of the Act 19 is to enable all tribes to control and conduct their gaming 20 operations and facilities. Therefore, although the Tribe shall be entitled to contract for the management of the 21 22 gaming facility and operation in accordance with IGRA, any such management contract shall contain provisions 24 for assuring that Tribal employees will be trained for and 25 advanced to key management positions, and that the 26 Tribe will be prepared by the management contractor to assume the control and conduct of the operation and 28 facility as soon as practicable. 29 30 Sec. 6.3. Prohibition Regarding Minors. No person under 18 years of age shall be allowed in any area of a gaming facility where gaming activities are conducted. alcoholic beverages 33 Should be offered, 34 prohibitions regarding age limits shall be governed by 35 applicable law. 36 37 Sec. 6.4. Licensing Requirements and Procedures 38 39 Sec. 6.4.1. Summary of Licensing Principles 40 Procedure. All persons in any way connected with the **SCA 21 — 22 —** 

gaming operation or facility that are required to be licensed under IGRA and any others so designated under this Gaming Compact, including, but not limited to, gaming employees, must be licensed by the tribal gaming agency, which shall have the primary responsibility for 6 licensing and regulation of the gaming operation and facility hereunder. The State gaming agency, through review of each license application which the Tribal gaming agency has determined, at least on a preliminary 10 basis, meets its licensing criteria, shall review such applicant and certify that it meets IGRA's and the State's gaming licensing criteria, or that such person is not 12 suitable for a license and that the Tribal gaming agency 14 should not issue it, or if already issued, should revoke it. 15 In the event that the State gaming agency fails to act upon 16 a license application within 180 days, that application shall be deemed an issuance of a certification of 17 18 nonobjection. The State remains free to seek revocation of this certification, or to request the tribal gaming 20 agency to suspend or revoke the license. Dispute resolution processes between the State and the Tribe, and 21 the applicant and the State or Tribe, shall be available. The licensing process shall involve joint cooperation and 24 participation by the Tribal gaming agency and the State gaming agency, all as more particularly described herein. 25

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Sec. 6.4.2. Gaming Facility. The gaming facility authorized by this Gaming Compact shall be licensed by Tribal gaming agency in conformity with the requirements of this Gaming Compact, the Tribal gaming ordinance and IGRA, which license shall be reviewed and renewed, if appropriate, on an annual basis thereafter. Verification that this requirement has been met shall be 34 provided to the State gaming agency. The Tribal gaming 35 agency's certification to that effect shall be posted in a 36 conspicuous and public place in the gaming facility at all times. In order to protect the health and safety of all gaming facility patrons, guests, and employees, the Tribe shall establish for its gaming facility health, safety and construction standards in conformity with Section 4.5 of <u>\_\_ 23 \_\_</u> **SCA 21** 

this Compact. Inspections will be conducted 1 Gaming 2 with respect to these standards at least annually, following 30 days written notice to the State gaming agency. If the State gaming agency so requests at least 10 days in advance of an annual inspection, a representative 6 of that agency may be present during such inspection. The Tribe agrees to correct any deficiencies noted in such inspections within a reasonable time. The Tribal gaming agency will provide copies of such inspection reports to 10 the State gaming agency, and vice versa, upon request from the other in writing.

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Sec. 6.4.3. Suitability Standard. In reviewing 14 application for a license, and in addition to any standards set forth in the Tribal gaming ordinance, the Tribal gaming commission shall consider whether issuance of the license is inimical to public health, safety, or welfare, and whether issuance of the license will undermine public trust that the Tribe's gaming operations, or tribal government gaming generally, are free from criminal elements dishonest and would be and 22 honestly. No license shall be issued unless, based on all information and documents submitted, the Tribal gaming agency is satisfied that the applicant is all of the 25 following, in addition to any other criteria in IGRA or the *Tribal gaming ordinance:* 

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character, (a) A person of good honesty, and integrity;

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(b) A person whose prior activities, criminal record, if any, reputation, habits, and associations do not pose a threat to the public interest or to the effective regulation 34 and control of gambling, or create or enhance the dangers 35 of unsuitable, unfair, or illegal practices, methods, and 36 activities in the conduct of gambling or in the carrying on of the business and financial arrangements incidental thereto, and

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(c) A person who is in all other respects, qualified to be licensed as provided in this Gaming Compact, IGRA, the Tribal gaming ordinance and any other criteria adopted by the Tribal gaming agency or the Tribe.

6.4.4. *Gaming* Sec. Employees. Every gaming employee shall obtain, and thereafter maintain, a valid Tribal gaming license, which shall be subject to annual renewal, provided that in accordance with Section 6.4.9 10 of this Gaming Compact, such persons may be employed on a temporary or conditional basis pending completion of the licensing process.

Sec. 6.4.5. Gaming Resource Supplier; Suppliers of 15 Non-gaming Related Goods and Services. Any gaming 16 resource supplier shall be licensed by the Tribal gaming agency prior to the sale, lease or distribution of any such 18 goods or services to or in connection with the Tribe's operation or facility. Licenses shall be renewed at least 20 every two years.

Sec. 6.4.6. Financial Sources. Any party extending 23 financing, directly or indirectly, to the Tribe's gaming 24 facility or gaming operation shall be licensed by the Tribal 25 gaming agency prior to extending such financing. 26 Licensing shall be effective for no more than two years 27 before a renewal must be obtained to extend additional 28 financing. Vendors providing financing in connection 29 with the sale or lease of goods or services obtained from 30 them may be licensed solely in accordance with licensing 31 procedures applicable, if at all, to such vendors as gaming 32 resource suppliers. The Tribal gaming agency may, at its discretion, exclude from the licensing requirements of 34 this section, financing provided by a federally or state 35 regulated bank, savings and loan, or other lending 36 institution, a federally recognized Tribal government or 37 tribal entity thereof, or any agency of the federal, state or 38 local government.

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1 Sec. 6.4.7. Processing Tribal Gaming License Applications. Each applicant for a Tribal gaming license shall submit the completed application along with the required information and an application fee, if required, to the Tribal gaming agency in accordance with the rules and regulations of that agency. At a minimum, the Tribal shall gaming agency require submission 8 consideration of all information required under IGRA, including Section 556.4 of Title 25 of the Code of Federal Regulations, for licensing primary management officials 10 and key employees. For applicants who are business entities, these licensing provisions shall apply to the entity 12 13 as well as: (i) each of its officers and directors; (ii) each 14 of its principal management employees, including any chief executive officer, chief financial 15 officer, chief operating officer, or general manager; (iii) each of its 16 owners or partners, if an unincorporated business; (iv) 17 each of its shareholders who own more than 10 percent of the shares of the corporation, if a corporation; and (v) 19 each person or entity (other than a financial institution that the Tribal gaming agency has determined does not 21 22 require a license under the preceding section) who has provided financing in connection with any gaming authorized under this Gaming Compact, if such person or entity provided more than 10 percent of the start-up capital or operating capital over a 12-month period, or a combination thereof. For purposes of this section, where there is any commonality of the characteristics identified in subsections (i) through (iv) above between any two or more entities, those entities may be deemed to be a single entity. Nothing herein shall preclude the Tribe or Tribal 32 gaming agency from requiring more stringent licensing 33 requirements. 34

Sec. 6.4.8. Background Investigations of Applicants. The Tribal gaming agency shall conduct all necessary background investigations reasonably required to ensure the applicant is qualified for a gaming license, and shall not issue a license until a determination is made that such qualifications have been met. Such investigation shall not

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bedeemed completed until theresults from all fingerprinting and other criminal background investigations required under IGRA and the Tribal gaming ordinance have been and received 5 determination has been made that such results do not 6 disqualify the applicant from receiving a license. In lieu of completing its own background investigation, and to the extent so permitted under IGRA and the Tribal gaming ordinance, the Tribal gaming agency may rely on 10 certification of the applicant as evidence that such person is suitable to obtain a gaming license under this Gaming 12 Compact. If the applicant has provided complete releases 13 to the State agency to do so, that agency shall make 14 available to the Tribal gaming agency its background 15 information regarding the applicant, unless to do so 16 would violate any agreement it had with a source of such information, impair or impede a criminal investigation, or 17 18 the Tribal gaming agency could not provide sufficient safeguards to assure the State gaming agency that the 20 information would remain confidential. 21

Sec. 6.4.9. Temporary Licensing. *Notwithstanding* 23 anything herein to the contrary, if the applicant has completed a license application in a manner satisfactory to the Tribal gaming agency, and provided a preliminary investigation 26 background is performed and application and preliminary investigation does not 28 indicate to the Tribal gaming agency that the applicant 29 has a criminal history or other information in his or her 30 background that either would automatically disqualify 31 the applicant from obtaining a license, would cause a 32 reasonable person to investigate further before issuing a license, is not otherwise unsuitable for licensing, or no 34 other grounds sufficient to disqualify the applicant 35 pursuant to Section 6.4.3 of this Gaming Compact are 36 apparent or have been discovered, the Tribal gaming agency may issue a temporary license and may impose such specific conditions thereon pending completion of the applicant's background investigation as the Tribal gaming agency in its sole discretion shall determine,

**— 27** — **SCA 21** 

1 provided that within five days of receiving notice of the intent to issue such temporary license no objection is raised by the State pursuant to Section 6.5.6 (b) of this 4 Gaming Compact. Special fees may be required to issue 5 or maintain a temporary license, which shall remain in 6 effect until suspended, revoked, or a final determination is made on the application. At any time after issuance of a temporary license the Tribal gaming agency may suspend or revoke it in accordance with Sections 6.5.1 and 10 6.5.5 of this Gaming Compact, and the State gaming agency may request suspension or revocation accordance with Section 6.5.6 (c) of this Gaming 12 13 Compact.

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Sec. 6.5. Gaming License Issuance. Upon completion 16 of the necessary background investigation, or acceptance of a State certification of nonobjection if the Tribal gaming agency elects to rely on such certification in lieu thereof under Section 6.4.8 of this Gaming Compact, receipt and review of such further information as the Tribal gaming agency may require, receipt non-Tribal member applicants of a certificate nonobjection by the State gaming agency, and payment of all necessary fees by the applicant, the Tribal gaming 25 agency may issue a license on a conditional or 26 unconditional basis. Nothing herein shall 27 property or other right of an applicant in an opportunity 28 to be licensed, or in a license itself, both of which shall be considered to be privileges granted to the applicant in the sole discretion of the Tribal gaming agency.

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Sec. 6.5.1. Denial, Suspension, or Revocation of Licenses. Any application for a gaming license shall be denied, and any license issued shall be revoked, if the 35 Tribal gaming agency determines that the application is 36 incomplete or deficient, the applicant is determined to be unsuitable or otherwise unqualified for a gaming license, 38 or the State objects to the issuance of such license pursuant to Section 6.5.6 (c) of this Gaming Compact. 40 Pending consideration of revocation, the Tribal gaming

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agency may suspend a license in accordance with Section 6.5.5 of this Gaming Compact. All rights to notice and 3 hearing shall be governed by Tribal law, as to which the applicant will be notified in writing along with notice of an intent to suspend or revoke the license.

Sec. 6.5.2. Renewal of Licenses; Extensions; Further Investigation. In the event a licensee has applied for renewal prior to expiration of a license and the Tribal gaming agency has, through no fault of the applicant, been unable to complete the renewal process prior to 12 such expiration, the license shall be deemed to be 13 automatically extended until formal action has been 14 taken on the renewal application or a suspension or 15 revocation has occurred. Applicants for renewal of a 16 license shall provide updated material as requested, on the appropriate renewal forms, but at the discretion of 18 the Tribal gaming agency may not be required to resubmit historical data previously submitted or which is 20 otherwise available to the Tribal gaming agency. At the discretion of the Tribal gaming agency, an additional 22 background investigation may be required at any time if 23 *the* Tribal gaming agency determines the need for 24 further information concerning the applicant's 25 continuing suitability or eligibility for a license.

Sec. 6.5.3. Identification Cards. The Tribal gaming agency shall require all persons required to be licensed to wear in plain view at all times while in the gaming facility identification badges issued by the Tribal gaming agency which include sufficient information, including, but not 32 limited to, a photograph and an identification number, to enable agents of the Tribal gaming agency to readily 34 identify such employees and determine the validity and date of expiration of their license.

Sec. 6.5.4. Fees For Tribal License. The fees for all tribal licenses shall be set by the Tribal gaming agency.

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Sec. 6.5.5. Suspension of Tribal License. The Tribal gaming agency may summarily suspend the license of any employee if the Tribal gaming agency determines that the continued licensing of such person or entity would constitute a threat to the public health or safety or is in violation of the Tribe's licensing standards. Any right to notice or hearing in regards thereto shall be governed by Tribal law, with notice thereof given to the licensee at the time notice of any suspension is given.

Sec. 6.5.6. State Certification Process.

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(a) Except for enrolled members of the Tribe, who shall be licensed exclusively by the Tribe, upon receipt of completed license application the Tribal gaming agency shall transmit to the State gaming agency a copy of all Tribal license application materials together with a set of fingerprint cards, a current photograph, and such releases of information, waivers, and completed and executed other forms permitting a thorough gaming agency background investigation as that agency 22 *may* reasonably require ("State certification information" hereafter) and which is consistent with 24 information required of applicants for licensing from that 25 agency in connection with nontribal gaming activities, 26 upon the earliest determination by the Tribal gaming 27 agency, even if only for the purposes of a temporary 28 license, that the applicant is or appears to be suitable for 29 licensing pending further investigation. gaming agency and the Tribal gaming agency (together Tribal gaming agencies under other Compacts) shall cooperate in developing licensing forms for tribal gaming license applicants, on a statewide basis, 34 that reduces or eliminates duplicative or excessive paperwork.

License (b) Temporary Objection. No temporary license shall be granted by the Tribal gaming agency until more than five days has elapsed following receipt by the State gaming agency of such license application and other **SCA 21 — 30 —** 

information from the Tribal gaming agency, together with a notice from that agency of its intent to issue a 3 temporary license, and no objection to the issuance of said 4 temporary license by the State gaming agency. The State 5 shall have five days from the receipt of such notice to 6 notify the Tribal gaming agency that it has an objection to the issuance of said temporary license. Such objection 8 shall be made in good faith, provided nothing herein shall prevent the State gaming agency from at any time 10 requesting suspension or revocation of said temporary license pursuant to Section 6.5.6 (d) of this Gaming 12 Compact.

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(c) Background Investigations of Applicants. Upon 15 receipt of completed State certification information, the State gaming agency may conduct a background 16 investigation to ensure, or otherwise determine that, the applicant is suitable to be licensed in the gaming industry in California, which shall be based on the same criteria applicable to persons applying for licenses in connection non-Tribal gaming with comparable positions 22 functions under State law. The State gaming agency and 23 Tribal gaming agency shall cooperate to share as much 24 background information as possible, both to maximize 25 investigative efficiency and thoroughness, and 26 minimize investigative costs. Upon completion of the 27 necessary background investigation or other verification of suitability, the State gaming agency shall either issue a notice to the Tribal gaming agency, with a copy to the 30 applicant, certifying that the State has no objection to the issuance of a license to the applicant by the Tribal gaming agency, or shall refuse to issue such certification and thereby object to such issuance. If notice of objection is 34 given, a statement setting forth the grounds for such 35 objection shall be forwarded to the applicant, with a copy 36 forwarded to the Tribal gaming agency, which shall also 37 receive the information upon which such objection was 38 based unless to do so would violate a confidentiality or agreement compromise a pending criminal 40 investigation.

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(d) Grounds for Requesting Tribal License Revocation or Suspension or Denying State Certification of Nonobjection. The State gaming agency may revoke a State certification of nonobjection under any provisions of the Gambling Control Act, as referenced in Section 2.17 of this Gaming Compact, which could be invoked to suspend or revoke a gaming license of a person licensed under that Act for a similar position or activity at a 10 non-Tribal gaming operation or facility. Upon the Tribal gaming agency's receipt of notice of such action, it shall 12 immediately and in good faith consider the action of the 13 State gaming agency and, if the circumstances warrant it, 14 take like action with respect to the licensee's Tribal 15 license, unless within three days of receipt of such notice 16 it has notified the State gaming agency that good cause 17 exists to defer taking such action pending further 18 investigation. If the State gaming agency objects to such deferral, and the parties cannot resolve their differences 20 through meeting and conferring on the issue, either agency may seek resolution through the arbitration provisions of Section 10 of this Gaming Compact.

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remedies before that agency.

(e) Right To Hearing For Revocation, Suspension, or Denial of State Certification. Any applicant or Tribal gaming licensee as to whom the State has either refused to issue a certificate of nonobjection, or issued a notice that such certification has been revoked, shall be entitled to notice and hearing on any action by the State gaming agency which may result in the revocation, suspension, or denial of State certification, to the extent made available to like applicants or licensees before the State gaming agency. The notice and hearing will be conducted in 34 accordance with the procedures contained applicable provisions of State law, provided the State 36 may, at the State's discretion, defer such hearing or otherwise taking action and refer such matters to the Tribal gaming agency, if the applicant may pursue similar **SCA 21 — 32 —** 

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Sec. 6.6. Employment or Participation Prohibited. No person shall be employed by, or act as a gaming resource supplier to, any gaming activity or facility of the Tribe unless such person, if required to be licensed, has *obtained all required licenses hereunder.* 

6.7. Current License Sec. or Certification Nonobjection Holders. Notwithstanding anything in this Gaming Compact to the contrary, the Tribal gaming agency in its sole discretion may issue a license without conducting a background investigation to any applicant 12 who holds a current valid gaming license, including 13 licenses issued prior to the effective date of this Gaming 14 Compact, or a certification of nonobjection from the 15 State, provided the applicant consents to the Tribal 16 gaming agency having access to all information held by the State gaming agency and such agency makes such 17 18 information available to the Tribal gaming agency, and 19 provided further that the State gaming agency certifies 20 that the applicant is in good standing.

Sec. 7.0. TRIBAL ENFORCEMENT OF GAMING COMPACT PROVISIONS

Sec. 7.1. On-Site Regulation. It is the responsibility of the Tribal gaming agency to conduct on-site regulation, control and security of the gaming authorized by this Gaming Compact, and for the enforcement of this Gaming Compact on the Tribe's Indian lands, to ensure that, in connection with gaming activities, the health, welfare and safety of the members of the Tribe and of the gaming facility and operation patrons 32 33 protected; a means for regulating gaming activities which 34 ensures the fair and honest operation of such gaming is 35 implemented and effectively carried out; and continuing 36 efforts are made to minimize the possibility of corruption or illegal practices in conjunction with such activities; and to assure that, for the benefit of the Tribe, its patrons, and other Tribal gaming operations in the State, that the

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gaming operation and facility maintains the highest level of integrity possible.

Sec. 7.2. Investigation and Sanctions. TheTribal gaming agency shall investigate any reported violation of the Gaming Compact provisions and shall require the gaming operation to correct the violation upon such terms and conditions as the Tribal gaming agency determines are necessary. The Tribal gaming agency 10 shall be empowered by Tribal Ordinance to impose fines or other sanctions within the jurisdiction of the Tribe against a gaming licensee or any other person directly or indirectly involved in, or benefiting from, the gaming 14 operation. The Tribal gaming agency shall be required to 15 report continued violations or failures to comply with 16 their orders to the State gaming agency, provided such 17 continued violations and compliance failures have first 18 been reported to the Tribe and no corrective action has 19 been taken within a reasonable period of time.

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> Sec. 7.3. Assistance by State gaming agency. requested by the Tribal gaming agency, the State gaming agency shall assist in any investigation initiated by the Tribal gaming agency and provide other requested services to ensure proper compliance with the provisions of this Gaming Compact. The State shall be reimbursed its reasonable costs of such assistance provided it has received approval from the Tribe in advance for such expenditures. {

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Sec. 7.4. Access to premises by State gaming agency; 32 Notification; Inspections. Notwithstanding that the Tribe has the primary responsibility to administer and enforce 34 the regulatory requirements, the State gaming agency shall have the right to inspect the Tribe's gaming facilities 36 with respect to class III gaming activities only, and all gaming operation or facility records relating thereto, *subject to the following conditions:* 

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Sec. 7.4.1. With respect to public areas of a gaming facility, at any time without prior notice during normal gaming facility business hours;

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Sec. 7.4.2. With respect to private areas of a gaming 6 facility not accessible to the public, at any time during normal gaming facility business hours, immediately after notifying the Tribal gaming agency and gaming facility 9 management of his or her presence on the premises and 10 presenting proper identification, and requesting access to 11 the nonpublic areas of the Gaming Facility. The Tribal gaming agency, in its sole discretion, may require an 13 employee of the gaming facility or the Tribal gaming 14 agency to accompany the State gaming agency at all 15 times that the State gaming agency is on the premises of 16 a gaming facility, but if the Tribe imposes such a 17 requirement, the Tribe shall require such an employee of 18 the gaming facility or the Tribal gaming agency to be available at all times for such purposes;

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Sec. 7.4.3. With respect to inspection and copying of gaming operation records relating to class III gaming, at any time without prior notice between the hours of 9 a.m. and 4 p.m. Monday through Friday, excluding official holidays. The reasonable costs of copying will be borne by State; provided that, notwithstanding any other provision of the law of this State, all records and copies thereof that the State gaming agency inspects or copies 29 pursuant to this compact shall be and remain the 30 property solely of the Tribe, and shall not be released or 31 divulged for any purposes without the Tribe's prior 32 written consent, except that the production of such records may be compelled by subpoena in a criminal 34 prosecution or in a proceeding for violation of this 35 compact without the Tribe's prior written consent, and 36 provided further that prior to the disclosure of the 37 contents of any such records, the Tribe shall be given a 38 reasonable opportunity to object or to require the redaction of trade secrets or other confidential

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1 information that is not germane to the proceeding in which the records are to be produced; and

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Sec. 7.4.4. Whenever a representative of the State gaming agency enters the premises of the gaming facility 6 for any such inspection, such representative shall identify 7 himself or herself to security or supervisory personnel of the gaming facility.

Sec. 7.4.5. Persons associated with the State gaming agency who are to have access to nonpublic areas of the gaming facility shall first be identified to the Tribal 13 gaming agency as so authorized, and following a sufficient 14 period of time for the Tribal gaming agency to conduct 15 a reasonable inquiry into the person's character and 16 background, and to grant approval to such person's 17 presence, which approval shall not be unreasonably 18 withheld.

Sec. 8.0. RULES AND REGULATIONS FOR THE 21 OPERATION AND MANAGEMENT OF THE TRIBAL **GAMING OPERATION** 

Sec. 8.1. Adoption of Regulations for Operation and 25 Management. Minimum Standards. In order to meet the goals set forth in this Gaming Compact and required of 27 the Tribe by law, the Tribal gaming agency shall be 28 vested with the authority to promulgate the following 29 rules and regulations, and ensure their enforcement in an 30 effective manner, at a minimum:

Sec. 8.1.1. The enforcement of all relevant laws and 33 rules with respect to the gaming operation and facility, 34 and the power to conduct investigations and hearings 35 with respect thereto and to any other subject within its 36 *jurisdiction*;

38 Sec. 8.1.2. The physical safety of gaming operation 39 patrons, employees and any other person while in the 40 facility;

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        Sec.
              8.1.3. The physical
                                    safeguarding
                                                  of
                                                       assets
   transported to, within and from the Gaming facility;
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        Sec. 8.1.4. The prevention of illegal activity from
   occurring within the facility or with regard to the gaming
   operation, including, but not limited to, the maintenance
   of employee procedures and a surveillance system as
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   provided below:
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        Sec. 8.1.5. The detention of persons who may be
   involved in illegal acts for the purpose of notifying
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   appropriate law enforcement authorities;
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        Sec. 8.1.6. The recording of any and all occurrences
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16 within the gaming facility that deviate from normal
                policies
                                   procedures
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   operating
                                                 ("incidents"
                           and
18 hereafter). The procedure for recording incidents shall
19 (1) specify that security personnel record all incidents,
20 regardless of an employee's
                                   determination that such
21 incident may be immaterial (all incidents shall be
22 identified in writing); (2) require the assignment of a
23 sequential number to each
                                 report; (3) provide for
24 permanent
               reporting in
                              indelible
                                        ink in a bound
25 notebook from which pages cannot be removed and in
   which entries are made on each side of each page; and (4)
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   that each report include at a minimum:
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        (a) The record number;
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        (b) The date;
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        (c) The time;
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        (d) The location of the incident;
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        (e) A detailed description of the incident;
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        (f) The persons involved in the incident; and
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(g) The security department employee assigned to 2 the incident. 3 8.1.7. The establishment 4 Sec. employee procedures designed permit 5 to detection of any irregularities, theft, cheating, fraud or the like; 7 8 Sec. 8.1.8. Maintenance of a list of persons barred from the gaming facility who, because of their past 10 behavior, criminal history or association with persons or organizations, pose a threat to the integrity of the gaming activities of the Tribe or to the integrity of regulated 12 13 gaming within the State; 14 Sec. 8.1.9. The conduct of an audit of the gaming 15 16 operation, not less than annually, by an independent 17

certified public accountant, in accordance with the auditing and accounting standards for audits of casinos of the American Institute of Certified Public Accountants;

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Sec. 8.1.10. Submission to and prior approval from the Tribal gaming agency of the rules and regulations of each class III game to be operated by the Tribe, and of any changes in such rules and regulations. No class III game shall be played which has not received Tribal gaming agency approval. {

Sec. 8.1.11. Maintenance of a copy of the rules, 29 regulations, and procedures for each game as presently played, including, but not limited to, the method of play and the odds and method of determining amounts paid to winners. Information regarding the method of play, odds, payoff determinations, and player pool balances 34 shall be visibly displayed or available to patrons in written 35 form in the gaming facility. Betting limits applicable to 36 any gaming station shall be displayed at such gaming station. In the event of a patron dispute over the application of any gaming rule or regulation, the matter will be handled in accordance with the Tribal gaming **SCA 21 — 38 —** 

ordinance and any rules and regulations promulgated by the Tribal gaming agency. 3 Sec. 8.1.12. Maintenance of a closed circuit television 4 5 surveillance system consistent with industry standards for gaming facilities of the type and scale operated by the Tribe, which system shall be approved and shall not be 8 modified without the approval of the Tribal gaming 9 agency. The Tribal gaming agency shall have current 10 copies of the gaming facility floor plan and closed circuit 11 television system at all times and any modifications 12 thereof first shall be approved by the Tribal gaming 13 agency. 14 { Sec. 8.1.13. Maintenance of a cashier's cage in 15 16 accordance with industry standards for such facilities. 17 18 Sec. 8.1.14. A description of minimum staff and 19 supervisory requirements for each gaming activity to be 20 conducted; and 21 22 Sec. 8.1.15. Regulations specific to technical 23 standards for the operation of Tribal gaming terminals 24 and other games authorized herein to be adopted by the 25 Tribe, which technical specifications shall be no less 26 stringent than those approved by a recognized gaming 27 testing laboratory in the gaming industry, such as Gaming 28 Laboratory International, as the parties shall agree in good faith. 29 30 { 31 Sec. 8.2. CRIMINAL JURISDICTION

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Nothing in this Gaming Compact shall affect the 34 criminal jurisdiction of the State under Public Law 280 (18 U.S.C. 1162 and 28 U.S.C. 1360 and 1362) or IGRA, to 36 the extent applicable, provided that no gaming activity conducted in compliance with this Gaming Compact and 38 the Act shall be deemed to be a civil or criminal violation of any State law. Except as otherwise provided herein, to 40 the extent the State contends a violation of State law

**— 39 — SCA 21** 

1 regarding the regulation or conduct of gambling has occurred at or related to the Tribe's gaming operation or 3 facility, it shall be treated solely as a civil matter to be 4 resolved pursuant to Section 9.0 et seq. of this Gaming 5 Compact. {

Sec. 9.0. DISPUTE RESOLUTION PROVISIONS Sec. 9.1. Voluntary Resolution.

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Sec. 9.1.1. In recognition of the government to government relationship of the Tribe and State, the parties shall make best efforts to resolve disputes that 14 occur under the procedures of Section 6.5.6 of this 15 Gaming Compact by good faith negotiations whenever 16 possible. Therefore, without prejudice to the right of 17 either party to seek injunctive relief against the other 18 when circumstances require such immediate relief, the 19 parties hereby establish a threshold requirement that 20 disputes between the Tribe and the State first be 21 subjected to a process of meeting and conferring in order 22 to foster a spirit of cooperation and efficiency in the 23 administration and monitoring of performance 24 compliance by each other with the terms, provisions and 25 conditions of this Gaming Compact, as follows:

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(a) Either party shall give the other, as soon as possible after the event giving rise to the concern, a written notice setting forth the issues to be resolved; {

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(b) The parties shall meet and confer in a good faith 32 attempt to resolve the dispute through negotiation not later than 10 days from receipt of the notice;

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(c) If the dispute is not resolved to the satisfaction 36 of the parties within 20 days of the first meeting, then a party may seek to have the dispute resolved by an 38 arbitrator in accordance with this section, but only as to disputes in which no breach of this Gaming Compact is claimed, or no issue regarding the good faith of a party to **SCA 21 — 40 —** 

negotiate or renegotiate any provision of this or any other tribal-state compact is concerned. Other than disputes subject to arbitration, such other disputes shall be 4 resolved in federal district court and all applicable courts 5 of appeal (or if and only if such federal courts lack 6 jurisdiction, to any court of competent jurisdiction and its 7 related courts of appeal). The disputes to be submitted to court action include, but are not limited to, any other dispute, including, but not limited to, such claims of 10 breach or failure to negotiate in good faith. In no event shall the Tribe be precluded from pursuing any 12 arbitration or judicial remedy against the State on the 13 grounds the Tribe has failed to exhaust its State 14 administrative remedies.

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Sec. 9.2. The arbitration, unless another date is stipulated to by the parties, shall occur no later than 21 days from the date an arbitrator is named.

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Sec. 9.3. Arbitration shall be conducted 21 accordance with the policies and procedures of the 22 Commercial Rules of arbitration of the **American** 23 Arbitration Association, and shall be held on the Tribe's 24 reservation. Each side shall bear its own costs, attorneys' 25 fees, and one-half the cost of the arbitration.

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Sec. 9.4. The decision of the arbitrator shall be binding.

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Sec. 9.5. Nothing in this section shall be construed to waive, limit or restrict any remedy which is otherwise available to either party. Nor shall this section be construed to preclude, limit or restrict the ability of the 34 parties to pursue, by mutual agreement, any other 35 method of dispute resolution, including, but not limited 36 to, mediation or utilization of a technical advisor to the Tribal and State Gaming Agencies; provided that neither 38 party is under any obligation to agree to such alternative method of dispute resolution.

39 40 —41 — SCA 21

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        Sec. 9.6. Limited Waiver of Sovereign Immunity.
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        Sec. 9.6.1. In the event a dispute is to be resolved in
   federal court or a court of competent jurisdiction as
 5 provided in Section 9.1.1 of this Gaming Compact, the
 6 State and the Tribe expressly consent to be sued therein
   and waive any immunity therefrom they may have,
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   provided:
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        (a) The dispute is limited solely to issues arising
   under this Gaming Compact;
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        (b) Neither side makes any claim for monetary
14 damages (that is, only injunctive, specific performance,
   or declaratory relief is sought); and
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        (c) No person or entity other than the Tribe and the
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   State are parties to such action.
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        Sec. 9.6.2. Said waiver shall extend to actions to
21 submit to arbitration and to enforce any arbitration
   award as provided
                         herein, and
                                        to
                                             any
                                                  appellate
   proceedings emanating from a matter in which an
24 immunity waiver has been granted. Except as stated
25 herein, no other waivers or consents to be sued, either
26
   express or implied, are granted by either party.
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     {
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        Sec.
               10.0. PUBLIC
                               HEALTH,
                                           SAFETY
                                                      AND
29 LIABILITY
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        Sec. 10.1. Compliance. For the purposes of this
   Gaming Compact the Tribal gaming operation shall
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   comply with and enforce standards no less stringent than
   the following with respect to public health and safety:
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        Sec. 10.1.1. Public health standards for food and
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37 beverage handling in accordance with United States
38 Public Health Service requirements;
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SCA 21 — 42 —

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Sec. 10.1.2. Federal water quality and safe drinking
   water standards;
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        Sec. 10.1.3. The building and safety standards set
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   forth in Sections 4.5 and 6.4.2 of this Gaming Compact;
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        Sec. 10.1.4. A requirement that the Tribe carry no
   less than $2 million in public liability insurance for patron
   claims, subject to such procedures or other standards as
10 are set forth in the Tribal gaming ordinance approved in
   accordance with IGRA; and
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      {
              10.1.5. Tribal Codes and other
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        Sec.
                                                   applicable
14 federal law regarding public health and safety.
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        Sec.
              10.2. Emergency
                                 Service
                                          Accessibility.
                                                         The
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   Tribal gaming operation shall ensure that it has made
   reasonable provisions for
                                 adequate
                                            emergency
   medical and related relief and disaster services for
20
   patrons and employees of the facility.
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        Sec. 10.3. Alcoholic Beverage Service. Standards for
23
   alcohol service shall be subject to applicable law.
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                11.0. AMENDMENTS,
        Sec.
                                        DURATION
                                                       AND
   EFFECTIVE DATE
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27
28
        Sec.
             11.1. Effective Date. This Gaming
   shall constitute the agreement between the State and the
   Tribe pursuant to IGRA and shall be amendable and
   modified only under the provisions set forth herein. This
32 Gaming Compact shall take effect upon publication of
   notice of approval by the United States Secretary of the
34 Interior in the Federal Register in accordance with
   applicable federal law (25 \text{ U.S.C. } 2710(d)(3)(B)).
35
36
     {
              11.2. Voluntary Termination.
37
        Sec.
                                             Once
                                                    effective,
   this Gaming Compact shall be in effect until terminated
   by either the written agreement of both parties or
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**— 43** — **SCA 21** 

unilaterally by the Tribe upon 60 days' written notice to the Governor. 2 3 4 Sec. 12.0. AMENDMENTS/RENEGOTIATIONS. 5

Sec. 12.1. The terms and conditions of this Gaming Compact may be amended at any time by the mutual and written agreement of both parties, and such amendment is approved hereby as part of the Act.

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Sec. 12.2. In the event federal or State law is changed 12 or is interpreted, either by enactment, through a final court decision, a practice of the State gaming agency, or 14 the inclusion of such gaming in a tribal-state compact, to 15 permit gaming in California which is not now permitted 16 to any person or entity for any purpose, or if permitted, 17 is being lawfully offered for the first time, this Gaming 18 Compact shall be automatically amended to include such 19 permitted or offered gaming, which shall be deemed to 20 be included within the definition of "gaming activities" 21 hereunder.

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{ Sec. 12.3. This Gaming Compact shall be subject to 24 renegotiation in the event the Tribe wishes to engage in 25 forms of class III gaming other than those games 26 authorized or automatically included herein, provided 27 that other than a change in law or a court ruling which 28 establishes the right of the Tribe to engage in other forms 29 of gaming, no such renegotiation shall be sought for 12 30 months following the effective date of this Gaming Compact.

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Sec. 12.4. Process and Negotiation Standards. All 34 requests to amend or renegotiate shall be in writing, 35 addressed to the State gaming agency, and shall include 36 the activities or circumstances to be negotiated together with a statement of the basis supporting the request. If the 38 request meets the requirements of this section, 39 parties shall confer promptly and determine a schedule 40 for commencing negotiations within 30 days of the SCA 21 — 44—

request. Unless expressly provided otherwise herein, all matters involving negotiations or other amendatory processes under this section shall be governed, controlled 4 and conducted in conformity with the provisions and of IGRA, including those 5 requirements 6 regarding the obligation of the State to negotiate in good faith and the enforcement of such obligations in federal 8 court, as to which obligations and actions in federal court 9 the State hereby agrees and consents to be sued in such 10 court system, and in conformity with the authority of the Secretary of the Interior to adopt procedures for the 12 Tribe's engagement in class III gaming if no agreement 13 in a Gaming Compact can be reached and the State has 14 failed to negotiate in good faith. The Chairman of the Tribe and the Governor of the State are hereby 15 16 authorized to designate the person or agency responsible for conducting the negotiations, and shall execute any documents necessary as a result thereof. 19

Sec. 13.0. NOTICES

Unless otherwise indicated by this Gaming Compact, all notices required or authorized to be served shall be served by first-class mail at the following addresses:

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Governor Tribal Chairman
State of California [ ] Tribe of Indians
State Capitol
Sacramento, California

Sec. 14.0. SEVERABILITY
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In the event that any section or provision of this Gaming Compact is held invalid, or its application to any particular activity held invalid, it is the intent of the parties that the remaining sections of the Gaming Compact shall continue in full force and effect, provided that in the event provisions must be added to this Gaming

—45— SCA 21

Compact in order to preserve the intentions of the parties in light of such invalidity, the parties shall promptly negotiate such provisions in good faith. 4 5 Sec. 15.0. CHANGES IN IGRA This Gaming Compact is intended to meet the 6 7 requirements of IGRA or any successor statute, as enacted on the date this Gaming Compact becomes 8 9 Subsequent changes to *IGRA* diminish the rights of the State or the Tribe, shall not 10 be applied retroactively to the Gaming Compact, 11 except to the extent that federal law validly 12 13 mandates such diminishment without the State's or 14 the tribe's respective consent. 15 16 Sec. 16.0. MISCELLANEOUS 17 18 Sec. 16.1. The parties agree that in order to further 19 the intent of the parties and the goals of the Act, and to implement this Gaming Compact consistent therewith, this Gaming Compact shall be amended by mutual consent, arrived at as the result of good faith negotiations, 23 to set forth procedures that may be necessary to clarify or 24 effectuate such goals and intent to the extent not 25 addressed or ambiguously or incompletely provided for 26 herein. 27 { 28 Sec. 16.2. This Gaming Compact sets forth the full and complete agreement of the parties and shall supersede any prior agreements or understandings with 31 respect to the subject matter hereof. 32 33 34 THE [ ] TRIBE OF INDIANS 35 36 \_\_\_\_\_ DATED: \_\_\_\_\_\_ day of \_\_\_\_\_\_, 19\_\_\_\_\_ *By* \_\_ 37 Chairperson 38 39 THE STATE OF CALIFORNIA

**SCA 21 — 46 —** 

1 2 \_\_\_\_\_\_ DATED: \_\_\_\_\_\_ day of \_\_\_\_\_\_, 19\_\_\_\_\_ 3 4 Governor

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SEC. 13. If any provision of this Act or the application thereof to any person or circumstance is held invalid, such invalidity shall not affect other provisions or applications of the Act which can be given effect without the invalid 10 provision or application, and to this end the provisions of 11 the Act are severable.

SEC. 14. The provisions of the Gaming Compact set 13 forth herein are hereby incorporated into State law and 14 all gaming activities referred to therein are expressly 15 declared to be permitted to any Indian tribe entering into 16 such Gaming Compact in accordance with the terms of this Act.

18 SEC. 15. No amendment to a Gaming Compact 19 executed pursuant to this article shall require further 20 legislative or voter approval, if the amendment is by 21 operation of law or the result of mutual agreement of the 22 parties or is otherwise executed pursuant to this article, 23 including any amendment pursuant to the terms of the 24 Gaming Compact itself.